

Message Text

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ORIGIN IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 AF-06 ARA-06 EA-06 NEA-09 SAM-01 ACDA-05

SAJ-01 EB-07 AID-05 /113 R

DRAFTED BY IO/UNP:JLWASHBURN/EUR/CE:BFLATIN:EK

APPROVED BY IO:WBBUFFUM

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R 132232Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY VIENNA

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 111543

E.O. 11652: GDS

TAGS: PFOR, UN, AU

SUBJECT: CALL ON IO ASSISTANT SECRETARY BUFFUM BY AUSTRIAN
AMBASSADOR HALUSA

1. AUSTRIAN AMBASSADOR HALUSA CALLED ON IO ASSISTANT
SECRETARY BUFFUM ON INSTRUCTIONS FRIDAY, MAY 9.

2. HALUSA SAID THAT GOA HAD IMPRESSION USG WAS
DISSATISFIED WITH UN AND THAT NEW US ATTITUDES HOSTILE TO
UN WERE DEVELOPING. BUFFUM EXPLAINED THAT CONFRONTATION
AT 6TH UNGASS, NON-ALIGNED TACTICS IN 29TH UNGA, AND ANTI-
ISRAEL RESOLUTIONS AT RECENT UNESCO SESSION
HAD SHOCKED US CONGRESSIONAL AND PUBLIC OPINION. NONETHE-
LESS, BOTH US PUBLIC AND USG CONTINUED TO BELIEVE IN THE UN
AND PLACE HIGH VALUE ON ITS POTENTIAL FOR SOLUTION PRESSING
WORLD PROBLEMS' FOCUS OF USG CONCERN FOR UN WAS NON-
ALIGNED TACTIC OF PRESENTING DETAILED PREPARED POSITION ON
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WHICH NON-ALIGNED DID NOT PERMIT SIGNIFICANT NEGOTIATION

AND DEMANDED PASSAGE BY CONSENSUS UNDER THREAT OF ADOPTION BY OVERWHELMING MAJORITY. WE WILL SEE WHETHER 7TH UNGASS DEVELOPS CONSTRUCTIVE NEGOTIATIONS AND DIALOGUE AND THIS WILL IN LARGE PART DETERMINE OUR FUTURE RELATIONS WITH UN.

3. BUFFUM WENT ON TO EXPLAIN THAT USG HAS BEEN INTENSIVELY PREPARING FOR 7TH UNGASS TO INSURE WE DO OUR PART IN ENCOURAGING EFFECTIVE DIALOGUE AND MEANINGFUL NEGOTIATIONS. AS RESULT OF THESE PREPARATIONS, WE HOPE TO HAVE PLENTY FOR THE NON-ALIGNED TO TAKE HOLD OF IN NEGOTIATIONS WITH US IF THEY ARE WILLING TO USE THE UN CONSTRUCTIVELY.

4. HALUSA ASKED IF US INTENDED TO TAKE HARDER LINE WITH NON-ALIGNED IN UN DEBATES. BUFFUM ACKNOWLEDGED THAT US DOES PLAN TO BE MORE VIGOROUS AND FORCEFUL IN ITS EXCHANGES WITH DEVELOPING COUNTRIES WHEN US IS UNFAIRLY OR UNCONSTRUCTIVELY ABUSED OR ATTACKED. HE SAID THAT THIS IS A QUESTION OF STYLE WHICH WE ARE STILL DEVELOPING AND WHICH WILL BE HANDLED VERY CAREFULLY.

5. BUFFUM THEN ANSWERED SERIES OF BRIEF QUESTIONS BY HALUSA ON NUMBER OF UN ISSUES. HE REVIEWED HISTORY OF CERDS NEGOTIATIONS, AGREEING THAT IT WAS MOST UNFORTUNATE THAT IT HAD NOT BEEN POSSIBLE TO POSTPONE FINAL UN VOTE ON CERDS A LITTLE LONGER TO OBTAIN FULL AGREEMENT ON ALL PROVISIONS. ON USSR SUPPORT FOR NON-ALIGNED, HALUSA AND BUFFUM AGREED THIS WAS LARGELY FOR POLITICAL REASONS AND INDICATED CONSIDERABLE SOVIET CYNICISM OVER SIGNIFICANCE OF UNGA RESOLUTIONS.

6. CONCERNING KOREA, BUFFUM REMINDED HALUSA THAT UN COMMAND HAS CONTINUED TO EXIST FOR PURPOSE OF MONITORING ARMISTICE AGREEMENT WHICH SIGNED BY UNC. HANDLING OF KOREA PROBLEM IN 30TH UNGA IS FURTHER COMPLICATED BY PRESENT IMPASSE IN BILATERAL NEGOTIATIONS BETWEEN THE TWO KOREAS. COMMUNIST COUNTRIES COULD BE EXPECTED TO TRY TO OBTAIN UNGA RECOMMENDATION TO SECURITY COUNCIL THAT UN COMMAND BE WITHDRAWN FROM KOREA WITHOUT ANY PROVISION FOR ARMISTICE SUPERVISION. USG DOES NOT WISH TO HAVE TO VETO
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SECURITY COUNCIL RESOLUTION IMPLEMENTING SUCH A RECOMMENDATION. WE COULD AGREE TO TERMINATE THE UNC IF NORTH KOREA WOULD AGREE THAT ALL PROVISIONS OF THE ARMISTICE AGREEMENT REMAINED VALID WITH NEW SIGNATORIES ON UNC SIDE.

7- HALUSA SAID IT APPEARED THAT THE ARABS INTEND TO GET ISRAEL SUSPENDED OR EXPELLED FROM UNGA AND THAT IN VIEW

OF ARAB RESOURCES, THREATS BY THE US OR OTHER WEO'S TO CUT OFF FUNDS WERE INEFFECTIVE. BUFFUM SAID THAT IT IS BY NO MEANS CLEAR THAT ARABS ARE AGREED ON ANY SUCH DRASTIC ACTION TOWARD ISRAEL, NOR WAS IT OBVIOUS THAT

OVERWHELMING NUMBER OF LDC'S WOULD SUPPORT SUCH ACTION. FOR USG, AT THE MOMENT, THE KEY QUESTION CONCERNING ISRAEL IN THE UN IS ITS EFFECT ON THE ATTITUDE OF THE US TOWARD THE UN AS INDICATED BY THE INCREASING SENTIMENT IN THE US FOR AMERICAN WITHDRAWAL FROM UNESCO.

8. IN REPLY TO QUESTION ON UNIDO, BUFFUM SAID THAT USG WOULD BE WILLING TO SEE IT BECOME A SPECIALIZED AGENCY IF IT GIVES UP SUPPORT FROM UN REGULAR BUDGET AND DEVELOPS ITS OWN BUDGET. WE UNDERSTAND THAT DETAILS OF SPECIFIC ARRANGEMENTS FOR DOING THIS ARE NOW BEING NEGOTIATED WITH UN SECRETARIAT AND WE AWAIT THE RESULTS OF THESE BEFORE MAKING A FINAL DECISION. HALUSA AND BUFFUM AGREED THAT WHOLE QUESTION OF AUTONOMY AND GROWTH OF SPECIALIZED AGENCIES WAS COMPLICATED AND DIFFICULT, PARTICULARLY BECAUSE OF EXTREME VARIATIONS IN COMPETENCE AND EFFECTIVENESS OF THESE AGENCIES. VIENNA HAS A PARTICULARLY GOOD EXAMPLE OF THIS IN THE CONTRAST IN EFFICIENCY AND GOOD MANAGEMENT BETWEEN UNIDO AND IAEA.

9. ON INDOCHINA, HALUSA AND BUFFUM NOTED THAT NEITHER OF THEIR GOVERNMENTS HAD ANY CLEAR INDICATION AS TO WHETHER THE PRG WILL FORM A GOVERNMENT AND ASK FOR FULL INTERNATIONAL STATUS OR BE ABSORBED BY NORTH VIETNAM. HALUSA DEPLORED CURRENT BLOODSHED IN CAMBODIA AND SAID HE FOUND IT INEXPLICABLY OUT OF CHARACTER FOR CAMBODIANS. KISSINGER

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